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Research.

THE EFFECT OF GOOD CORPORATE GOVERNANCE ON TAX AVOIDANCE: EMPIRICAL STUDY *OF THE* INDONESIAN BANKING COMPANY

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Abstract. The purpose of this study aims to examine the effect of corporate governance on tax evasion. Corporate governance is proxied represented by the audit committee, the proportion of independent board of commissioners, institutional ownership and audit quality. Tax evasion is measured by the size of the gap of an effective tax rate. This study uses quantitative research design and data from the Finance Authority Service / OJK listed on the Indonesia Stock Exchange. By using purposive sampling in the observation period of 2013-2016, it has obtained 92 The Data has been analyzed by using ordinary least square observations. regression model. Regression results has identified that the proportion of independent board of commissioners and corporate performance have negatively affected tax evasion. Audit committees, audit quality and the size of company positively affected tax evasion. However, the institutional ownership has had no significant effect on tax evasion. These results have indicated that some of the mechanisms of corporate governance in Indonesia have been effective according to its function for the shareholders.

Keywords:

tax avoidance, corporate governance, audit committee, the proportion of independent board of commissioners, ownership institutional, audit quality.

INTRODUCTION

Tax is the most important contribution of the country since it has been one of main resources of the government revenue (Mulyadi et al, 2014). For the companies tax is not only one of their responsibilities to their government but also as a burden for their company. Since tax is a burden for the company, therefore an effective tax management should have to be managed well. Tax management has picked the advantage of Loophole mentioned on Tax Law and Tax Regulation. Perception of these activities has varied depending on each individual interest. As a matter of fact, principally tax avoidance has been divided into two categories; acceptable tax avoidance and unacceptable tax avoidance.

Tax avoidance is a transaction scheme to reduce the tax amount by making use of the loophole of tax regulation in a country. And, tax evasion is a scheme to pay less amount of tax indebted by breaking the tax regulation illegally refers to marking up the cost fictitiously. Bank as a financial institution has the important role to improve the economy of a country. However, whenever the tax controlling has not been done properly, tax avoidance will happen.

The institutional investors have had a chance and ability to control the company, to make it right and to influence the management accordingly to avoid any opportunistic management. Shares owned by the director, independent director and the percentage of the biggest shareholders are having a significant connection with the aggressiveness of

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the company's tax (Timothy, 2010). Company management has tended to reduce the level of tax avoidance, but a significant connection between the total of the independent directors and the tax aggressiveness has not been figured out (Zhou, 2011).

A research about the connection between Good Corporate Governance and tax avoidance has given a different result. Because each person has had a different motivation factor and each country has been having a social and political diversity. Nevertheless, only a few of the research about the connection between Good Corporate Governance and tax avoidance has been conducted in Indonesia.

Good controlling of the company has also required a good organizing which is Good Corporate Governance management. Good Corporate Governance mechanism has described the relationship of all the participants in the company which has been directing the company's performance (Haruman and Tendi, 2008).

The main objective of Good Corporate Governance is generally related to the accountability, responsibility, mechanism of the company to ensure a good attitude of the company to protect the shareholders' requirements including the company's obedience to pay the tax. The structure of the ownership of the company has been an important role in the Good Corporate Governance related to tax avoidance. Expertise of the managers to execute a Good Corporate Governance is really expected to be able to run the company and to supervise it more effective, so that, tax avoidance can be more limited.

Based on the background issue, the problem of this study can be described by the following question: Is the Good Corporate Governance represented by the Audit Committee, Board of Commissioners, the Institutional Ownership and Audit Quality affecting Tax Avoidance Practices.

THEORY AND HYPOTHESIS

A. Agency Theory

The agency problem has come up when the objective of the agents is different from the principal' goals. Agency theory has put the managers of the company as the agents and the shareholders as the principal (Jensen and Meckling, 1976). Shareholders as the principals have delegated the managers to make any business decision. The agents are not always making decisions due to the principal's purpose. The principals have required the system how to run the company, so that Good Corporate Governance can be established accordingly.

B. Tax Avoidance

Executing a legal tax efficiency can be done by Tax Management. Minimizing tax obligation can be done by various executions. Tax avoidance can be conducted by (1) substantive tax planning which is transferring tax subject and tax object to tax haven or the government has given a special tax treatment; (2) Formal tax planning which is defending the economics substance from any transaction by choosing a formal transaction that can provide a lower tax requirement; (3) Anti tax avoidance regulation against the transfer pricing transaction, thin capitalization, treaty shopping and controlled foreign corporation (a specific anti avoidance rule and general anti avoidance rule, Darussalam and Septriadi, 2009)

C. Good Corporate Governance

The implementation of Good Corporate Governance can solve the problem of the opportunist behavior of the manager which is connected with Tax Avoidance. Corporate governance is a system how to control the company. Board of directors is responsible for the implementation of Good Corporate Governance (Davies, 2006).

D. The Audit Committee

In order to follow the principles of good corporate governance, a company is required to have an audit committee implementing the principles of responsibility and accountability that has been described by KNKG. BEI has asked all the companies have to create and to develop an audit committee lead by an independent commissioner. An audit committee is in charge of controlling the process of financial reporting and internal controller (Annisa, 2011). Board of commissioners are obliged to develop an audit committee consisting of at least 3 members appointed or dismissed by the board of commissioners and they are responsible to the board of commissioners as well (Pohan, 2008).

E. The Structure of the Institutional Ownership

The institutional ownership is referred to the company's shares belong to the institution or organization such as insurance company, banks, investment company and other institutional ownerships (Tarjo, 2008) The institutional ownerships have owned majority of the shares since they have had more resources than the other investors accordingly. (Kusumaningtias, 2012). The bigger the institutional ownership, the bigger authority of the owners to control the operational of the company. The institutional investor is enable to analyze the information and is having a strong motivation to control strongly the operational of the company.

F. The Audit Quality

An audit is a chain of process or a procedure to minimize an incompliance information happened between the managers and the shareholders using the independent party to perform an audit upon the company's financial statement (Indah, 2010) Report of the financial statement of tax audited will be used by the decision maker. Audit quality should have to be maintained by the auditor so that the decision makers have made the proper decision. The financial statement that has been audited by the Public Accountant Office such as The Big Four are having a certain quality since the auditors of The Big Four Public Accountant Office are well trained and understanding the related procedures, and they have had more accurate and effective audit program rather than the other Public Accountant Offices

G. Hypothesis Development

The better corporate governance, the more improvement of tax management will be. (Minnick and Noga, 2010)

Audit committee has significantly affected the earnings management (Antonia, 2008). The members of the audit committee are able to supervise the managers more properly.

Based on the aforementioned description, \mathbf{H}_1 hypothesis has been determining Audit Committee has affected Tax Avoidance practices.

Referring to the perspective of agency theory, members of board of committees who are from the external company have the function to control the executives of the company. (Solomon, 2007) By using the agency theory approach, the roles of the independent commissioners are very important to improve the performance of the company (Minnick and Noga, 2010). Based on the aforementioned description, H_2 hypothesis has been determining **The Independent Board of Commissioners has affected Tax Avoidance practices.**

In order to reduce the opportunist behavior, supervising of the institutional investor can direct the managers to focus only to the performance of the company (Cornet et Al, 2006). The amount of the institutional ownership can influence the Aggressive Tax policy. However, the bigger long-term shareholder ownership, the lesser Aggressive Tax Policy will be. (Kurana and Moser, 2009). Based on the aforementioned description, $\mathbf{H_3}$ hypothesis has been determining **The Institutional Ownership has affected Tax Avoidance practices.**

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Good quality of an audit can minimize tax avoidance practices (Dewi and Jati, 2014). The companies which have been audited by The Big Four Public Accountant Office have been proved that they have done relatively less tax avoidance than the companies which have been audited by other public accountant offices. (Asfiyati, 2012). Based on the aforementioned description, $\mathbf{H_4}$ hypothesis has been determining **The Quality of an Audit has affected Tax Avoidance practices.**

H. Theoretical Framework

The theoretical framework has examined the effect of audit committee, proportion of board of commissioners, institutional ownership, and audit quality upon tax avoidance practices at banking enterprises using the size and performance of the company as controlled variables.

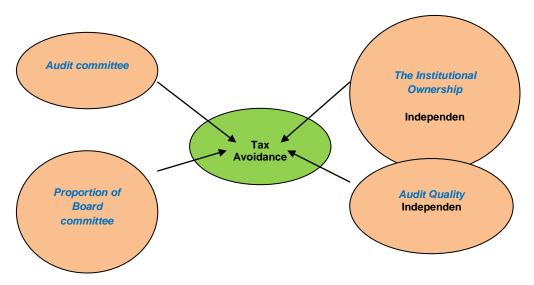


Figure 1. Theoretical Framework

RESEARCH METHODOLOGY

Is the research which aims to test a hypothesis or to test the application of the theory at a certain condition. A hypothesis has been issued based on the existing theory, and furthermore the hypothesis will be examined based on the real facts. The research has applied the samples of banking enterprises registered in the Indonesia Stock Exchange for the year of 2013 up to 2016. Tax avoidance is dependent variable. Independent variables are Audit Committee, Proportion of Board of Independent Commissioners. And, controlled variable has used the size and performance of the companies .

Normality Test Data

Nonparametric statistical test is used to test the data normality. When the probability figure is <= 0.05, the variable is not normally distributed. But, when the probability figure is >= 0.05, the variable is normally distributed (Ghozali, 2016). Normality test of the regression model is to examine whether the residual variable of this research has a normal distribution or not. T-test and F-test have assumed that residual value has been getting along with the normal distribution. The more reliable method has identified the probability plotting by comparing the cumulative distribution with the normal distribution. Normal distribution will produce a straight diagonal line, but the residual data plotting will be compared with the diagonal line.

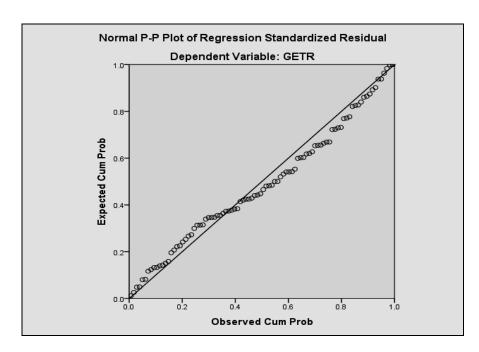


Figure 2: Result of Normality Test

Hypothesis Testing

The Linear Regression has been applied to anticipate or to predict the correlation between two variables which have made an assumption of a specific function. (linear function)

ANALYSIS

A. Descriptive Analysis

The following table has indicated the result of the descriptive statistical output of the processing data using SPSS.

	N	Minimum	Maximum	Mean	Std. Deviation
GETR	92	18,62	34,03	24,6434	3,12264
CA	92	3	8	4,08	1,286
PROP	92	,00	100,00	54,5937	13,69141
INS	92	,00	99,96	61,1709	33,83308
AQ	92	0	1	,72	,453
Valid N (listwise)	92				

Table 1. Descriptive Analysis

The statistical descriptive on the table 1 has provided general figures of the variables to be studied either the independent variables or the dependent one.

Disclosing the GAAP effective tax rate (GETR), it has identified the minimum value of 18.62, maximum value of 34.03, average value of 24.6434 and the standard of deviation which is 3.12264. Audit Committee (CA) has obtained the minimum value of 3, maximum value of 8, average value of 4.08 and the standard of deviation which is 1.286. The proportion of Board of the Independent Commissioners

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(PROP) has obtained the minimum value of 0.00, maximum value of 100, average value of 54.5937, and the standard of deviation which is 13.69141. The percentage of the Institutional Ownership (INS) has obtained the minimum value of 0.00, maximum value of 99.96, average value of 61.1709, and the standard of deviation which is 33.83308. Audit Quality (AQ) has obtained the minimum value of 0, maximum value of 1, average value of 0.72, and the standard of deviation which is 0.453.

B. Full Model Regression

	Coefficients ^a												
Model		Unstandardized Coefficients		Standardized Coefficients	t	Sig.	Collinearity Statistics						
		В	Std. Error	Beta			Tolerance	VIF					
1	(Constant)	24.605	2.746		8.961	.000							
	CA	.618	.284	.254	2.172	.033	.559	1.789					
	PROP	053	.021	231	2.492	.015	.894	1.118					
	INS	002	.009	017	163	.871	.742	1.348					
	AQ	1.804	.698	.262	2.585	.011	.748	1.337					

The Equation of Regression:

GETR = a +
$$\beta_1$$
 CA + β_2 PROP + β_3 INS + β_4 AQ + e

Which describes:

GETR = GAAP Effective Tax Rate

CA = Total Comitte Audit

PROP = Proportion of Board of Commissioners
INS = Percentage of the Institutional Ownership

AQ = Audit Quality

e = Error

The Result:

GETR = 24.605 + 0.618 CA - 0.053 PROP - 0.002 INS + 1.804 AQ + e

Hypothesis 1: Audit Committee has affected Tax Avoidance Practices.

Based on the test result on table 1, it has indicated $t_{calculated}$ value of 2.172 with the significance value of 0.033 or less than 0.05 (0.033 < 0.05) Since the significance value or probability test is < 0.05, hypothesis 1 is accepted. It has indicated that the more members of the audit committee, the more tax avoidance of the company has occurred.

Hypothesis 2: The Independent Board of Commissioners have affected the practices of Tax Avoidance.

Based on the test result on the table 1, it has identified $t_{calculated}$ value of -2.492 and the significance value of 0.015 or less than 0.05 (0.015<0.05). As the significance value or test probability is 0.05, then hypothesis 2 is accepted. It has

indicated that more portion of board of independent commissioners have reduced tax avoidance of the companies.

Hypothesis 3: The Institutional Ownership has affected Tax Avoidance Practice.

Based on the test result of the table 1, it has identified the $t_{calculated}$ value of - 0.163 and its significance value of 0.871 or more than 0.05 (0.871>0.05). As the significance value or probability test is > 0.05, so that hypothesis 3 is rejected. It has identified that the Institutional Ownership can reduce tax avoidance of the company, however, the effect is not significant.

Hypothesis 4 : Audit Quality has affected Tax Avoidance Practice.

Based on the test result of the table 1, it has identified $t_{calculated}$ value of 2.585 and the significance value of 0.011 or less than 0.05 (0.011 < 0.05). Due to the significance value or probability test is < 0.05, hence, hypothesis 4 is accepted. It has indicated that the better audit quality, the more companies have executee tax avoidance.

CONCLUSION

According to the result of the research, it has concluded that the Audit Committee and Audit Quality have positively affected Tax Avoidance at banking enterprises registered on the Indonesia Stock Exchange. It has figured out the roles of Audit Committee and Audit Quality have been involved in a decision making to execute Tax Avoidance. On the other hand, the roles of the Proportion of Board of Commissioners and the Institutional Ownership have negatively affected Tax. Avoidance.

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