

# EVALUATION OF VILLAGE GOVERNMENT COOPERATION AND THE VILLAGE CONSULTATIVE BODY IN THE VILLAGE DEVELOPMENT PLANNING PROCESS

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## ABSTRACT

The purpose of this research is: 1) find out and analyze the evaluation of Village Government cooperation and BPD in the village development planning process in the Pinolsian District, South Bolaang Mongondow Regency; 2) find out and analyze the factors that determine the cooperation between the Village Government and BPD in the village development planning process in the Pinolsian District, South Bolaang Mongondow Regency.

This research is qualitative research with a qualitative descriptive case study approach to study, analyze, and decrypt.

Research result: 1) preparation and stipulation of Village RPJM (Reviving the Village Medium-Term Development Plan) of all villages in Pinolosian District on time; 2) the preparation and stipulation of the Village RKP 2019 for all villages in the Pinolosian District was not on time; 3) the preparation and stipulation of the Village APB 2019 for all villages in the Pinolosian District was not on time; 4) agreement between the Village Government and the BPD regarding the 2019 Ranperdes Village APB for all villages in the Pinolosian District was not on time; 5) the Village APB 2019 determination for all villages in the Pinolosian District was not on time; 6) There are seven villages for which the village APB determination is not following Permendagri 20/2018; 7) the factors that determine the cooperation between the Village Government and the BPD in the village development planning process, namely: Policy, Budget, Human Resources, Facilities, and Infrastructure, and Communication.

**Keywords:** evaluation, corporation, village government, bpd

## INTRODUCTION

After the amendments to the 1945 Constitution of the Republic of Indonesia relating to the structure and implementation of Regional Government, then the Village regulation or in terms of governance refers to the provisions of Article 18 section (7) which confirms that The structure and procedures for the implementation of Regional Government are regulated in a law [10]. In the context of village autonomy, the government has issued Law Number 6 of 2014 concerning Villages; previously, the implementation of regulations regarding the Village was felt unable to accommodate all the interests and needs of the Village community [3].

Villages, as autonomous are given special rights, among them, are related to financial management and village fund allocation, the election of the village head, and the village development process. The village is a social entity that has a social tradition or institution and the completeness of the original culture as well as a social system then developed into a democratic government [6].

In the government system of the Republic of Indonesia, divided into large and small regions with the form and composition of the lowest level of government is the village. Then the government provides policies to the village to be able to run their government, as stated

# Evaluation of Village Government Cooperation and the Village Consultative Body in The Village Development Planning Process

by Keban provide understanding in terms of public policy, according to him that:” Public Policy can be seen from a philosophical concept, as a product, as a process, and as a framework<sup>10</sup>.

Village Consultative Body (BPD) is a manifestation of a sovereign State as mandated in the 1945 Constitution Article 1 section 2: “sovereignty is on the community and is exercised according to the constitution”. Village Consultative Body Conception (BPD) as desired by Law Number 6 of 2014 is to provide a strong control function to the Village Head as a legislative institution and have legislative powers in the village [4].

BPD is an institution that carries out government functions whose members are representatives of the villagers based on regional representation and determined democratically. The BPD is a legislative institution at the Village level, while the village government and other village officials are the executive branches. The BPD explores, accommodates, collects, and channels the aspirations of the community so that it becomes the foundation of community expectations for programs that will be implemented by the village government [4].

The BPD has the authority to oversee the implementation of village regulations and Village Head Regulations, propose the appointment and dismissal of the Village Head and establish a Village Head election committee, as well as being the person in charge of holding the Village Conference. The cooperations are as follows:

1. Village Deliberations,
2. Village Administration,
3. Village Development,
4. Village Regulations [4].

## RESEARCH METHODS

### The Approach and Type of Research

This research is a research with a qualitative descriptive case study approach, which is to study, analyze, and describe [7]. The Qualitative descriptive research method is a method used by researchers to find

knowledge or theory of research at one particular time<sup>2</sup>. The method applied in this research is a qualitative descriptive method [1].

### Location and Time of Research

To get the data needed in this study, the authors researched villages in the Pinolosian District in Bolaang Mongondow Selatan Regency. This research was conducted from July 2020 to August 2020.

### Research Focus / Sub-Focus

This research is focused on the Cooperation between Village Government and the Village Consultative Body in the Village Development Planning Process. This focus is divided into sub-focus as follows:

1. Preparation, Discussion, and Determination of the village RPJM, village RKP, village APB, and village APBD Change,
2. Implementation of Supervision,
3. Reports and Accountability This focus is divided into sub-focus as follows: 1) Policy; 2) Budget; 3) Human Resources; 4) Facilities and Infrastructure; and 5) Communication. The factors that determine cooperation between the Village Government and the BPD have been described in the conceptual framework in the literature review [2].

### Data Source

#### 1. Primary Data Sources

Primary sources are data sources that directly provide data to data collectors. The primary data sources in this research are the Village Government and Village Consultative Body in Pinolosian District, Bolaang Mongondow Selatan Regency.

#### 2. Secondary Data Sources

According to Sugiyono the definition of secondary data sources is as follows: Secondary data sources are sources that do not directly provide data to data collectors, for example through other people or documents [8]. In this research, documentation and questionnaires are secondary data sources.

### **Data collection technique**

1. Observation,
2. Interview,
3. Documentation [7].

### **Data Analysis Technique**

According to Sugiyono that activities in analyzing qualitative data, namely<sup>7</sup>:

1. Data Reduction,
2. Data Display,
3. Conclusion [7].

### **Data Validity Testing**

The validity of the data is carried out to prove whether the research carried out is truly scientific research as well as to test the data obtained. According to Sugiyono that the data validity test in qualitative research includes: credibility; transferability; dependability; and confirmability<sup>8</sup>. If the research results are a function of the research process being carried out, then the research has met confirmability standards. Validity is data that does not differ between the data obtained by the researcher with data that occurred on the object of research so that the validity of the data that has been presented can be justified [9].

## **RESEARCH RESULTS**

Description of Research Results Based on the results of the analysis and observations of researchers, it can be seen that the implementation of cooperation in the village development planning process, both the Village Government and the BPD have materialized and running well even though not so optimal. This can be seen in the formulation process starting from the village RPJM, village RKP, up to village APB.

### **Preparation of the Village RPJM**

Regarding the RPJMDes Kombat documentation, it can be seen as follows: Perdes on village RPJM Kombat Number 01 set on January 25, 2015, meanwhile, changes to the RPJMDes were not carried out.

### **Preparation of Village RKP**

Regarding the 2019 village RKP documentation, it can be seen as follows:

Perdes on village RKP Number 07 of 2018 set on December 28, 2018, while for the Amendment of the village RKP 2019 with Perdes on village RKP Number 02 of 2019 set on 19 September 2019. Regarding the 2019 village RKP documentation, it can be seen as follows: Perdes on village RKP Number 01 of 2019 dated January 20, 2019, while Amendments to village RKP 2019 were not carried out.

### **Preparation of Village APB**

Regarding the village APB 2019 documentation, it can be seen as follows: Perdes on APBDes Number 01 of 2019 dated March 10, 2019, while the village APB 2019 Amendment was not implemented. Regarding the village APB 2019 documentation, it can be seen as follows: Perdes on village APB Number 01 of 2019 dated March 9, 2019, while the 2019 village APB Amendment was not carried out.

### **The Factors that Determine Policy**

Based on the results of interviews and research documentation studies, it can be seen that the Village Government and BPD of Kombat Village agree that the policy determines the pattern of cooperation in the village development planning process. Related to the above, then based on the results of observations and interviews of researchers it is known that the Village Government and BPD of Pinolosian Village agreed that in conducting cooperation must refer to the applicable rules, and agreed that the policy determines the pattern of cooperation in the village development planning process.

### **Budget**

From the explanation above, the researcher can find out that the Village Government and BPD of Kombat Village in determining the BPD operational budget refer to Permendagri Number 110 of 2016, and agreed that the budget determines cooperation in the village development planning process. So, from the results of the researcher's observations based on the

## Evaluation of Village Government Cooperation and the Village Consultative Body in The Village Development Planning Process

explanation above that every year the Pinolosian Village Government takes the initiative to budget the operational budget for BPD, and referring to Permendagri Number 110 of 2016. Both the Village Government and the BPD agree that the budget determines cooperation in the village development planning process.

### **Human Resources**

From the explanation above and the results of the researchers' observations, It is known that the Village Government and BPD of the Kombat Village in terms of the quality of BPD Human Resources currently still need to be improved through a capacity building program implemented by the Regional Government, Human Resources determines cooperation in the village development planning process. Related to the above and the results of the researcher's observations, seeing that basically, the Pinolosian village government considers that the Human Resources of the Village Government and the BPD are balanced, however, the BPD considers this to be relative, thus efforts are made to increase the capacity of BPD Human Resources through a capacity building program implemented by the local government.

### **Facilities and Infrastructure**

From the explanation above and the researcher, analysis can note that. The Kombat Village Government pays close attention to facilities and infrastructure for BPD every year, on the other hand, BPD understands the fulfillment in stages because it depends on the financial capacity of the village. Both the Village Government and the BPD agree that facilities and infrastructure determine cooperation in the village development planning process.

From the explanation above, the researcher sees that the Pinolosian Village Government arranges the BPD facilities and infrastructure budget every year, on the other hand, the BPD considers the existing facilities and infrastructure to be sufficient. Both the Village Government and the BPD agree that the facilities and infrastructure

determine cooperation in the village development planning process.

### **Communication**

From the explanation above and the results of the researchers' documentation, it is known that The results of the observations made by the researchers showed that the communication between the Village Government and the BPD was quite good, agreeing that communication determines cooperation in the village development planning process.

## **DISCUSSION**

1. Cooperation between the Village Government and the BPD in the, Preparation of the Village RPJM. Cooperation in the preparation of the village RPJM according to the observations of researchers, if evaluated it can be said to be going well, this can be seen that all villages in Pinolosian District are on time in the discussion and validation of the village RPJM.
2. Cooperation between the Village Government and the BPD in the Preparation of the Village RKP 2019 If evaluated, the collaboration in the preparation of the Village RKP 2019 is not going well, it can be seen that the villages in Pinolosian District were not on time in the preparation of the Village RKP 2019. The delay was more caused by the village government. Based on the results of research and observations by researchers, the determination of the Village RKP 2019 is considered to be not going well, it can be seen that all Pinolosian villages are not on time in determining the Village RKP 2019. Thus, the results of the analysis and observations of researchers, this delay was more due to the delay in the preparation of the village RKP 2019, which according to existing regulations should have started no later than July of the current year.
3. Cooperation between the Village Government and the BPD in the Preparation of the village APB 2019

According to the researchers' observations, the cooperation between the Village Government and the BPD in the determination of the village APB 2019 begins with the submission of the village APB 2019 to the BPD for joint discussion, after being agreed with the Village Government and BPD. So that the researcher sees that the submission of the Village Regulation Draft / Ranperdes regarding the village APB 2019 is not regulated in detail in the existing regulations, the guideline is that the Village Government Regulation with BPD must agree to the Village Planning by October 2018. This means that the Ranperdes should be submitted to the BPD before October 2018 (current year).

#### Evaluation of Village RPJM Determination

The determination of the Kombat Village Regulation concerning the village RPJM is on time, i.e. before 3 (three) months after the inauguration of the elected Village Head (no later than 31 March 2015). With the data above, the researcher saw that the determination of the Pinolosian Village Regulation concerning the village RPJM was on time, namely before 3 (three) months after the inauguration of the elected Village Head (no later than 04 October 2014).

#### Evaluation of Village RKP Determination

Based on the documentation study conducted by researchers, the legal basis for determining the village RKP is: Permendagri Number 114 of 2014 about Guidelines for Village Development Article 5 section (3) and Article 29 section (3) of the Village RKP shall begin to be compiled by the Village government in July of the current year, and Article 4 section (4) The village RKP shall be determined by a Village regulation no later than the end of September of the current year. Kombat Village: Ranperdes regarding village RKP 2019 for Kombat Village and determined as Perdes Number: 01 of 2019, dated January 21, 2019, this is not on time or there is a delay (should be no later than the end of September 2018).

#### Evaluation of Village APB Determination

1. Kombat Village, Perdes of village APB was determined on March 10, 2019, Perdes Number 01 of 2019, was not on time or there was a delay (it should have been no later than December 31, 2018).
2. Pinolosian Village, The Perdes of village APB is determined on March 9, 2019, Perdes Number 01 of 2019, is not on time or there is a delay (it should be no later than December 31, 2018).

#### Evaluation of the Factors that Determine Cooperation

According to the results of the analysis and the researcher's observations, it can be seen that the factors determine the cooperation of the Village Government and the BPD can be seen in the following matrix:

**TABLE 1.** Research Result Matrix Factors Determining Cooperation

Elements	Village			
	Kombat		Pinolosian	
	Gov ern	BP D	Gov ern	BP D
Policy	SM	M	SM	S M
Budget	M	M	M	M
Human Resources	BM	B M	BM	B M
Facilities and Infrastruct ure	M	M	M	M
Communic ation	SM	M	M	M
Ket :	Pem = Village Governmen; M = Determine; BM = Not Yet Determined			

Source: Survey for SPSS

From this table the researcher can see that from the two selected villages, the following evaluation results were obtained:

## Evaluation of Village Government Cooperation and the Village Consultative Body in The Village Development Planning Process

Policy Elements; Budget; Facilities and Infrastructure, Communication, from the answers of the informants, the point is that these four elements support cooperation, while the Human Resources element has not supported the cooperation of the village government and BPD in the village development planning process.

### CONCLUSIONS

Based on research that has been carried out by researchers by making observations, interviews, and taking documents, it is concluded as follows:

1. The cooperation between the Village Government and the BPD is: The formulation and determination of the VILLAGE RPJM are running well and on time, the preparation and determination of the village RKP are not going well, and the Preparation and Determination of the village APB are not yet going well.
2. Inhibiting and supporting factors: based on the five factors listed in the interview, there is one factor that has not supported cooperation, namely the BPD Human Resources factor. This is an obstacle to cooperation between the Village Government and the BPD in the Village Development Planning Process.
3. The four factors (Policy, Budget, Facilities and Infrastructure, and Communication) can be said after supporting the cooperation between the Village Government and the BPD in the Village Development Planning Process.

Based on the results of the discussion and conclusions that have been stated previously, the researchers provide suggestions that are expected to provide input to the Village Government in the Pinolosian District regarding village development planning:

1. The preparation and determination of the village RKP, the compilation, and determination of the village APB are not yet on time so that technical guidance and socialization should be provided

regarding the preparation of the village RKP and village APB to Villages in Pinolosian District.

2. The inhibiting factor, namely the Human Resources factor, needs to be continuously improved through the apparatus capacity building program implemented by the local government.
3. The Village Government in the preparation of the village RPJM, Amendments to the village RPJM, village RKP, Amendments to the village RKP, village APB, and Amendments to the village APB should refer to the stages and mechanisms following Law Number 6 of 2014 and Minister of Home Affairs Number 114 the Year 2014.
4. The village government should make time adjustments so that there are no delays in the preparation and determination of village development planning documents.

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